All Students in School & Engaged!
Reducing Chronic Absenteeism

Connecticut State Board of Education Presentation
Hartford, Connecticut
November 2, 2016
Alignment with Comprehensive Plan

Ensuring Equity and Excellence for All Connecticut Students
The Connecticut State Board of Education’s Five-year Comprehensive Plan 2016–21

At the Connecticut State Department of Education, students are at the core of everything we do.

OUR PROMISE TO OUR STUDENTS
- Ensuring their non-academic needs are met so they are healthy, happy, and ready to learn. (Mental health, nutrition, after-school programs)
- Supporting their school and district in staying on target with learning goals. (Education Cost Sharing - ECS, Alliance Districts, Commissioner’s Network, School Choice)
- Giving them access to great teachers and school leaders.
- Making sure they learn what they need to know to succeed in college, career, and life.

The Connecticut State Board of Education’s Five-year Comprehensive Plan 2016-21
Attendance Awareness Month
September 2016 - Activities

SUPERINTENDENTS CALL TO ACTION

Prior to CSDE Outreach

Connecticut

Susan Bell, Windsor Locks Public Schools
Mark Benigni, Meriden Public Schools
Abby Dolliver, Norwich Public Schools
Beth Narvaez, Hartford Public Schools
Kathleen Ouellette, Waterbury Public Schools
Nathan Quesnel, East Hartford Public Schools
Nancy Sarra, The Consolidated School District of New Britain
Nivea Torres, Connecticut Technical High School System

Final List

Connecticut

Susan Bell, Windsor Locks Public Schools
Mark Benigni, Meriden Public Schools
Portia Bonner, East Haven Public Schools
Neil Cavallaro, West Haven Public Schools
Patricia Charles, Middletown Public Schools
Francine Coss, Thomaston Public Schools
Dina Crowt, Capitol Region Education Council
Abby Dolliver, Norwich Public Schools
Thomas Giard, Waterford Public Schools
Michael Granger, Groton Public Schools
Garth Harries, New Haven Public Schools
Jason Hartling, Ledyard Public Schools
Theresa Kane, East Windsor Public Schools
Christopher Leone, Unified School District #2
Joseph Macary, Vernon Public Schools
Beth Narvaez, Hartford Public Schools
Maryann O'Donnell, Clinton Public Schools
Kathleen Ouellette, Waterbury Public Schools
Sal Pascarella, Danbury Public Schools
Nathan Quesnel, East Hartford Public Schools
Fran Rabinowitz, Bridgeport Public Schools
Van Riley, Stonington Public Schools
Janet Robinson, Stratford Public Schools
Nancy Sarra, The Consolidated School District of New Britain
Ellen Soile, Bristol Public Schools
James Thompson, Jr., Bloomfield Public Schools
Nivea Torres, Connecticut Technical High School System
Presentation Focus

• What is chronic absence?
• Why is addressing chronic absence important?
• What is the chronic absence landscape in Connecticut?
• How has Connecticut addressed the issue?
• What are the outcomes?
• Where do we go from here?
What is Chronic Absence?
Chronic Absence Definition

• Chronic absence is missing too much school for any reason, excused or unexcused and including suspensions.

• Connecticut and many other states define it as missing 10 percent or more of school or about 18 days a year or two days a month.

\[
\text{Student Attendance Rate} = \frac{\text{Student’s Total Days of Attendance}}{\text{Student’s Total Days of Membership}}
\]
Why is Addressing Chronic Absence Important?
Attendance Matters

National research documents the following negative impact:

• At every age and every stage, chronic absence erodes the academic and social skills needed to succeed in school.

• Being chronically absent has a significant impact on a student’s ability to perform at grade level, do well on standardized tests, and graduate on time.

• Children who are chronically absent in both kindergarten and first grade are much less likely to read proficiently by the end of third grade.

• By sixth grade, chronic absence is a key early indicator of dropout from high school.

• By ninth grade, attendance may be a better indicator of dropout than eighth-grade test scores.

Reasons Students are Absent

**Myths**
- Absences are only a problem if they are unexcused
- Okay to miss a day here or there
- Attendance only matters in the later grades
- PK and K are seen as day care, not learning

**Barriers**
- Chronic disease (asthma) or lack of health/dental care
- Caring for siblings or other family members
- Unmet basic needs: transportation, housing, food, clothes, etc.
- Trauma

**Aversion**
- Academic or social struggles
- Being teased or bullied
- Poor school climate or unsafe school
- Parents had negative school experience

**Disengagement**
- Lack of engaging and relevant instruction
- Peer pressure to be with peers out of school vs. in school
- No meaningful relations with adults in school
- High suspension rates and disproportionate school discipline
What is the Chronic Absence Landscape in Connecticut?
Statewide Chronic Absenteeism Trend

Percentage of Students Chronically Absent

2011-12: 11.1
2012-13: 11.5
2013-14: 10.8
2014-15: 10.6
2015-16: 9.6
Number of Students Chronically Absent

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of Students</th>
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<tbody>
<tr>
<td>2012-13</td>
<td>60,851</td>
</tr>
<tr>
<td>2013-14</td>
<td>56,171</td>
</tr>
<tr>
<td>2014-15</td>
<td>55,956</td>
</tr>
<tr>
<td>2015-16</td>
<td>50,376</td>
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</table>
Who is Chronically Absent?

Snapshot
Percent Chronically Absent, 2014–15

<table>
<thead>
<tr>
<th>Group</th>
<th>Percent of Students</th>
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<tbody>
<tr>
<td>Free Lunch</td>
<td>19.9</td>
</tr>
<tr>
<td>SWD</td>
<td>19.0</td>
</tr>
<tr>
<td>Hispanic</td>
<td>18.0</td>
</tr>
<tr>
<td>ELL</td>
<td>17.5</td>
</tr>
<tr>
<td>Black</td>
<td>16.1</td>
</tr>
<tr>
<td>State Avg.</td>
<td>10.6</td>
</tr>
<tr>
<td>White</td>
<td>7.0</td>
</tr>
<tr>
<td>Paid Lunch</td>
<td>5.8</td>
</tr>
</tbody>
</table>
Who is Chronically Absent?

Snapshot
Percent Chronically Absent, 2015-16

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<thead>
<tr>
<th>Group</th>
<th>Percent of Students</th>
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</thead>
<tbody>
<tr>
<td>SWD</td>
<td>18.1</td>
</tr>
<tr>
<td>Free Lunch</td>
<td>17.7</td>
</tr>
<tr>
<td>Hispanic</td>
<td>15.7</td>
</tr>
<tr>
<td>EL</td>
<td>14.9</td>
</tr>
<tr>
<td>Black</td>
<td>14.5</td>
</tr>
<tr>
<td>Avg. Stage</td>
<td>9.6</td>
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<tr>
<td>White</td>
<td>6.4</td>
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<tr>
<td>Paid Lunch</td>
<td>5.3</td>
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</table>
Chronic Absence by Grade Level
2014-15

<table>
<thead>
<tr>
<th>Grade</th>
<th>Absence Percentage</th>
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<tbody>
<tr>
<td>Kindergarten</td>
<td>12.0</td>
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<tr>
<td>Grade 1</td>
<td>8.6</td>
</tr>
<tr>
<td>Grade 2</td>
<td>7.3</td>
</tr>
<tr>
<td>Grade 3</td>
<td>6.7</td>
</tr>
<tr>
<td>Grade 4</td>
<td>6.6</td>
</tr>
<tr>
<td>Grade 5</td>
<td>6.6</td>
</tr>
<tr>
<td>Grade 6</td>
<td>8.0</td>
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<tr>
<td>Grade 7</td>
<td>9.6</td>
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<tr>
<td>Grade 8</td>
<td>11.2</td>
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<td>Grade 9</td>
<td>13.7</td>
</tr>
<tr>
<td>Grade 10</td>
<td>14.3</td>
</tr>
<tr>
<td>Grade 11</td>
<td>14.5</td>
</tr>
<tr>
<td>Grade 12</td>
<td>18.4</td>
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Chronic Absence by Grade Level
2015-16
Chronic Absence Rates by Race/Ethnicity

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<tr>
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</thead>
<tbody>
<tr>
<td>American Indian or Alaska Native</td>
<td>9.7</td>
<td>9.7</td>
<td>9.7</td>
<td>9.7</td>
</tr>
<tr>
<td>Asian</td>
<td>5.3</td>
<td>5.3</td>
<td>5.3</td>
<td>5.3</td>
</tr>
<tr>
<td>Black or African American</td>
<td>14.5</td>
<td>14.5</td>
<td>15.7</td>
<td>15.7</td>
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<tr>
<td>Hispanic Latino of any race</td>
<td>15.7</td>
<td>15.7</td>
<td>15.7</td>
<td>15.7</td>
</tr>
<tr>
<td>Native Hawaiian or Other Pacific Islander</td>
<td>9.0</td>
<td>9.0</td>
<td>9.0</td>
<td>9.0</td>
</tr>
<tr>
<td>Two or More Races</td>
<td>9.2</td>
<td>9.2</td>
<td>9.2</td>
<td>9.2</td>
</tr>
<tr>
<td>White</td>
<td>6.4</td>
<td>6.4</td>
<td>6.4</td>
<td>6.4</td>
</tr>
</tbody>
</table>
Attendance in 9th Grade and Graduation in Four Years by Meal Eligibility 2014-15 Cohort

- Eligible for Free Meals:
  - Attendance: 92.61%
  - SATISFACTORY: 85.38%
  - At-RISK: 52.33%
  - CHRONICALLY ABSENT: 84.01%

- Not Eligible for Free Meals:
  - Attendance: 98.95%
  - SATISFACTORY: 96.88%
How has Connecticut Addressed the Issue?

- Data and Accountability
- Policy and Legislation
- Statewide Infrastructure
Data and Accountability

- State longitudinal student data system includes chronic absence data
- Data used to identify high levels of chronic absence
- EdSight and Next Generation Accountability System includes chronic absence indicator
Policy and Legislation

• State Board of Education resolution for Alliance Districts
  – chronic absence addressed in annual application for Alliance District funding

• State Board of Education Five-year Comprehensive Plan
  – includes reducing chronic absenteeism, suspensions, expulsions and school-based arrests

• State legislation impacting state agency, districts and schools
  – official definition of chronic absence, consistent with the research-based definition (10 percent)
  – requirement for district and school-level attendance teams in areas where chronic absence rates are high
  – development of a Chronic Absenteeism Prevention and Intervention Guide
Statewide Infrastructure

• CT Kid’s Report Card Results Based Accountability (RBA) results statement:
  *All Connecticut children grow up in a stable living environment, safe, healthy, and prepared to lead successful lives.*

• RBA Report Card included chronic absence as a headline indicator.

• Chronic Absence Strategic Action Group, January 2014
  *Serves as a centralizing force for existing initiatives and promising new practices to address chronic absenteeism, promote communication and collaboration among critical state agency and community-based partners.*
RBA Report Card Project

Committee on Children's RBA Report Card Project

All Connecticut children grow up in a stable living environment, safe, healthy, and prepared to lead successful lives.

Click Here to See the CT Kids Report Card!
Results Scorecard for Beginners
Chronic Absenteeism
Strategic Action Group

Centralizing force for existing initiatives and promising new practices to address chronic absenteeism

Four Goals:

1. Data Issues/Data Development
2. Best Practices – Building Capacity
3. Engage Strategic Partners
4. Report Card – *Turning the Curve*
A “Snapshot” of Progress

Connecticut Kids Report Card  Stable, Safe, Healthy and Successful Children

Chronic Absenteeism Strategic Action Group
Snapshot of Accomplishments 2014-15

Purpose: To improve attendance in Connecticut schools by: (1) serving as the centralizing force for existing initiatives and promising new approaches to achieve measurable better result; and (2) promoting statewide coordination and communication among critical partners involved in “turning the curve.”

Data Issues
- Public reporting of attendance data disaggregated by grade, race, free/reduced lunch, ELL and Special Education
- Developed and disseminated Alliance District Data Analysis Profile Reports
- Partnered with the Connecticut Data Collaborative to initiate attendance data mapping pilot project
- Continued exploration of consistent attendance definitions for data gathering and reporting

Best Practices – Building Capacity
- Focused the Spring 2015 Alliance District Convening on attendance and featured Attendance Works
- Conducted initial structured conversations with targeted communities and local United Ways
- Interviewed Alliance Districts on their own “stories behind the curve” for inventory of best practices
  - Presentations at conferences/meetings, e.g., Faith, Families & Schools Conference, Interagency Council for Ending the Achievement Gap; Discovery Communities Peer Exchange & Learning Meeting

Engage Strategic Partners
- Expansion of membership to include Office of Early Childhood as a key Planning Team member
- Partnered with Governor’s Prevention Partnership to promote mentoring as an intervention to improve attendance
- Continued membership review to engage key strategic partners

Report Card – Turning the Curve
- Secured State Board of Education resolution requiring chronic absence action plans for Alliance Districts
- Included chronic absenteeism as an indicator in the new Connecticut State Department of Education enhanced Accountability System
- Promoted chronic absence through presentations, reports and media coverage
- Introduced the Chronic Absence e-Bulletin

Keeping all Students in School & Engaged
## Early Work: Educate & Inform

<table>
<thead>
<tr>
<th>Events</th>
<th>Strategic Partners</th>
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</table>
| “Here to Learn: Chronic Absence and the Achievement Gap,” public forum featuring Hedy Chang, Attendance Works (November 12, 2013) | • legislators  
• government entities  
• state and local partners |
| “Using a School-Linked Services Approach to Solve Chronic Absenteeism,” Connecticut State Department of Education (May 15, 2013) | • local school districts  
• municipalities  
• faith-based organizations  
• community providers |
| The Campaign for Grade-Level Reading (13 Connecticut districts) | • local school districts  
• civic leaders  
• policymakers  
• advocates  
• community organizations |
| Committee on Children’s Results-Based Accountability (RBA) Report Card Project Leadership Committee | • co-chaired by Lieutenant Governor  
• legislators  
• government entities  
• advocates  
• state and local partners |
| Interagency Council for Ending the Achievement Gap and the Achievement Gap Task Force | • chaired by Lieutenant Governor  
• executive branch leadership |
Leverage Existing Networks

- Policies and practices that are research and evidence-based are embedded into all meetings and professional development opportunities.
- Examples of networks in place that are positioned to include chronic absenteeism into their education reform efforts:
  - Alliance School Districts (30 districts)
  - Commissioner’s Network Schools
  - Interagency Council for Ending the Achievement Gap
  - The Campaign for Grade Level Reading (13 districts)
  - The Governor’s Prevention Partnership’s School-Based Mentoring Roundtable
  - Local Interagency Service Teams (LISTs), organized by juvenile court regions
  - Community conversations with local United Way chapters
  - Community providers invited as partners at Alliance District Convenings

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Example of Creating Visual Awareness

Attendance Rate and Chronic Absenteeism, 2013-14
(Eight Alliance Districts with Network Schools)
Demonstrating Success

• “Bright spots” demonstrate that reducing chronic absence *can be done.*
  – Middletown Public Schools
  – Consolidated School District of New Britain
  – Vernon Public Schools

• Promotion of successes can start a *ripple effect.*

• *Momentum builds* and more districts unpack their data, find the trends and implement a strategic plan.
Improving Attendance: A Tiered Approach that Begins with Prevention

TIER 3  Students who missed 20% or more of the prior school year (severe chronic absence) or have a history of truancy

- Intensive case management with coordination of public agency and legal response as needed

TIER 2  Students exhibiting chronic absence (missing 10%)

- Proactive text messaging combined with response to each absence
- Provide personalized early outreach
- Meet with student/family to develop plan; adjust as needed if not working
  - Offer Success Mentor

TIER 1  All students

- Recognize good and improved attendance
- Educate and engage students and families
  - Monitor attendance data
- Clarify attendance expectations and goals
- Establish positive and engaging school climate
- Address common barriers to getting to schools

High Cost

Low Cost
Six High-Impact Strategies

• Strategy #1: Build Awareness
• Strategy #2: Use Data to Promote Action
• Strategy #3: Cultivate Champions to Build a State-Level Infrastructure
• Strategy #4: Build Capacity
• Strategy #5: Identify and Leverage Bright Spots
• Strategy #6: Foster Accountability
What are the Outcomes?
Selected Alliance Districts
Change over two years
2012-13 to 2014-15

• Killingly 16.2 to 9.7 percent (-6.5)
• Bridgeport 25.1 to 19.0 percent (-6.1)
• East Haven 16.1 to 11.2 percent (-4.9)
• New Britain 24.6 to 20.7 percent (-3.9)
• Danbury 11.0 to 7.1 percent (-3.9)

Source: EdSight
Selected Alliance Districts
Change over two years
2012-13 to 2014-15

Source: EdSight

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A Collective Approach

“The good news is chronic absence can be significantly reduced when schools, families and community partners work together to monitor data, promote good attendance and address hurdles that keep children from getting to school every day…”

Attendance Works
Advancing Student Success by Reducing Chronic Absence
Strategic Partnerships
Common Goals and Shared Responsibilities

Shared Accountability & Continuous Improvement
Regular review of data and outcomes
Ongoing strategic planning

Inside the School House
- District Attendance Teams
- School Attendance Teams
- Enrichment Activities
- Mentoring Programs
- Awards and Incentives

Positive Community Outreach
Communitywide messaging and awareness campaign reinforcing a communitywide culture of good attendance

Outside of the School House
- Local Government Agencies
- Health Care Centers
- Social Service Agencies
- Museums, Arts & Culture
- Faith Communities

All students in school & engaged!
Link to Federal Effort to Combat Chronic Absenteeism

*Every Student, Every Day: Community Toolkit to Address and Eliminate Chronic Absenteeism*

United States Departments of:
- Justice
- Health and Human Services
- Housing and Urban Development
- Education

Action Steps:
1. Generate and act on absenteeism data
2. Create and deploy positive messages and measures
3. Focus communities on addressing chronic absenteeism
4. Ensure responsibility across sectors
Where Do We Go from Here?
Convergence of Efforts

In School & Engaged

- Positive Discipline
- Diversion from Court System
- Good Attendance
- Positive School Climate

Next Steps

- Release prevention and intervention chronic absence guide
- Develop state-level tiered intervention model
- Build internal and external capacity to support districts
- Expand Connecticut's partnership with national experts, e.g., Attendance Works, The Campaign for Grade-Level Reading
Impact of Connecticut’s Infrastructure and Systems Approach

National Recognition for State Leadership
## Systems Impact

Alignment of efforts has had a transformative impact including:

<table>
<thead>
<tr>
<th>• Reduction in chronic absence at both the state and local levels</th>
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</thead>
<tbody>
<tr>
<td>• Implementation of Public Act, 15-225, An Act Concerning Chronic Absenteeism that included:</td>
</tr>
<tr>
<td>• development of a Prevention and Intervention Guide</td>
</tr>
<tr>
<td>• district and school-level attendance teams where chronic absenteeism rates are high</td>
</tr>
<tr>
<td>• adoption of official definitions for chronic absence</td>
</tr>
<tr>
<td>• State Board of Education resolution (February 2015) requiring plans to address chronic absence in Alliance District applications for state funding</td>
</tr>
<tr>
<td>• Capacity building professional development events and peer-to-peer learning opportunities</td>
</tr>
<tr>
<td>• Next Generation Accountability System/Guidance and EdSight</td>
</tr>
</tbody>
</table>
## National Recognition for State Leadership

### Spotlight on Connecticut including:

<table>
<thead>
<tr>
<th>Topic</th>
<th>Details</th>
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<tbody>
<tr>
<td>The Council of State Governments’ article, September/October 2016 issue, “States Attend to Chronic Absenteeism”</td>
<td></td>
</tr>
<tr>
<td>Attendance Works brief, September 6, 2016, Preventing Missed Opportunity: Taking Collective Action to Confront Chronic Absence</td>
<td></td>
</tr>
<tr>
<td>Attendance Works webinar, September 8, 2016, “Ensuring an Equal Opportunity to Learn: Leveraging Chronic Absence Data for Strategic Action,” included Charlene Russell-Tucker, CSDE Chief Operating Officer, slide presentation, webinar recording</td>
<td></td>
</tr>
<tr>
<td>Kappan magazine, October 2016, Chronic early absence: What states can do, co-authored by Hedy Chang, Charlene Russell-Tucker, and Kari Sullivan</td>
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<tr>
<td>Attendance Works launched a “Connecticut Highlights” webpage, September 6, 2016, outlining Connecticut’s policy and legislative work</td>
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</table>
Strategic Messaging

...we can dramatically improve the academic and life outcomes of millions of young people who have been disengaged from a daily, supportive school experience.

The health and well-being of our nation demands that we do no less.

Source: October 7, 2015, Letter on Federal Effort to Combat Chronic Absenteeism at Schools
Message Customized for Connecticut

…we can dramatically improve the academic and life outcomes of 55,596 young people who have been disengaged from a daily, supportive school experience.

The health and well-being of Connecticut demands that we do no less.